

San Bernardino Associated Governments

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•San Bernardino County Transportation Commission •San Bernardino County Transportation Authority •San Bernardino County Congestion Management Agency •Service Authority for Freeway Emergencies

AGENDA

Board of Directors Meeting

August 5, 2009

Start Time: 9:30 a.m.

LOCATION

San Bernardino Associated Governments Santa Fe Depot - SANBAG Lobby 1st Floor 1170 W. 3rd Street, San Bernardino, CA

Board of Directors

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Paul Eaton, Mayor City of Montclair

Vice-President

Brad Mitzelfelt, Supervisor County of San Bernardino

Charley Glasper, Mayor City of Adelanto

Rick Roelle, Mayor Town of Apple Valley

Julie McIntyre, Mayor Pro Tem City of Barstow

Bill Jahn, Mayor Pro Tem City of Big Bear Lake

Dennis Yates, Mayor City of Chino

Gwenn Norton-Perry, Council Member City of Chino Hills

Kelly Chastain, Mayor City of Colton

Mark Nuaimi, Mayor City of Fontana

Bea Cortes, Council Member City of Grand Terrace

Mike Leonard, Council Member City of Hesperia

Larry McCallon, Council Member City of Highland

Rhodes "Dusty" Rigsby, Mayor Pro Tem William Neeb, Council Member City of Loma Linda

Jeff Williams, Mayor City of Needles

Alan Wapner, Council Member City of Ontario

Diane Williams, Council Member City of Rancho Cucamonga

Patricia Gilbreath, Mayor Pro Tem City of Redlands

Ed Scott, Council Member City of Rialto

Patrick Morris, Mayor City of San Bernardino

Jim Harris, Council Member City of Twentynine Palms

John Pomierski, Mayor City of Upland

Ryan McEachron, Council Member City of Victorville

Richard Riddell, Mayor City of Yucaipa

Town of Yucca Valley

Gary Ovitt, Supervisor County of San Bernardino

Paul Biane, Supervisor County of San Bernardino

Neil Derry, Supervisor County of San Bernardino

Josie Gonzales, Supervisor County of San Bernardino

Ray Wolfe, Caltrans Ex-Officio Member

Deborah Robinson Barmack Executive Director

San Bernardino Associated Governments (SANBAG) is a council of governments formed in 1973 by joint powers agreement of the cities and the County of San Bernardino. SANBAG is governed by a Board of Directors consisting of a mayor or designated council member from each of the twenty-four cities in San Bernardino County and the five members of the San Bernardino County Board of Supervisors.

In addition to SANBAG, the composition of the SANBAG Board of Directors also serves as the governing board for several separate legal entities listed below:

The San Bernardino County Transportation Commission, which is responsible for short and long range transportation planning within San Bernardino County, including coordination and approval of all public mass transit service, approval of all capital development projects for public transit and highway projects, and determination of staging and scheduling of construction relative to all transportation improvement projects in the Transportation Improvement Program.

The San Bernardino County Transportation Authority, which is responsible for administration of the voter-approved half-cent transportation transactions and use tax levied in the County of San Bernardino.

The Service Authority for Freeway Emergencies, which is responsible for the administration and operation of a motorist aid system of call boxes on State freeways and highways within San Bernardino County.

The Congestion Management Agency, which analyzes the performance level of the regional transportation system in a manner which ensures consideration of the impacts from new development and promotes air quality through implementation of strategies in the adopted air quality plans.

As a Subregional Planning Agency, SANBAG represents the San Bernardino County subregion and assists the Southern California Association of Governments in carrying out its functions as the metropolitan planning organization. SANBAG performs studies and develops consensus relative to regional growth forecasts, regional transportation plans, and mobile source components of the air quality plans.

Items which appear on the monthly Board of Directors agenda are subjects of one or more of the listed legal authorities. For ease of understanding and timeliness, the agenda items for all of these entities are consolidated on one agenda. Documents contained in the agenda package are clearly marked with the appropriate legal entity.

San Bernardino Associated Governments County Transportation Commission County Transportation Authority County Congestion Management Agency Service Authority for Freeway Emergencies

Board of Directors

AGENDA

August 5, 2009 9:30 a.m.

Location: San Bernardino Associated Governments Santa Fe Depot SANBAG Lobby, 1st Floor 1170 W. 3rd Street, San Bernardino

To obtain additional information on any items, please contact the staff person listed under each item. You are encouraged to obtain any clarifying information prior to the meeting to allow the Board to move expeditiously in its deliberations. Additional meeting procedures and agenda explanations are attached to the end of this agenda.

Call to Order - 9:30 a.m. by Mayor Paul Eaton

- I Pledge of Allegiance
- II. Attendance
- III. Announcements:
 - Calendar of Events (Pg. 10)
- IV. Agenda Notices/Modifications Vicki Watson
- 1. Possible Conflict of Interest Issues for the Board Meeting of Pg. 11 August 5, 2009

Note agenda item contractors, subcontractors and agents, which may require member abstentions due to conflict of interest and financial interests. Board Member abstentions shall be stated under this item for recordation on the appropriate item.

Notes/Actions:

Consent Calendar

Items listed on the Consent Calendar are expected to be routine and non-controversial. These items have been discussed at SANBAG Policy Committee meetings and made available for public review as noted in the agenda. The Consent Calendar will be acted upon as a single motion. Items on the Consent Calendar may be removed for discussion by Board Member Request. Items pulled from the consent calendar will be brought up under Agenda Item 21.

Administrative Matters

2. Board of Directors Attendance Roster

Pg. 13

3. Procurement Report for June 2009

Pg. 17

Receive Monthly Procurement Report. William Stawarski

This item was unanimously received by the Administrative Committee on July 8, 2009.

4. Appropriations Limitation for Fiscal Year 2009/2010

Pg. 19

Adopt Resolution 10-002 to establish appropriations limit at \$888,002,281. William Stawarski

This item was reviewed by the Administrative Committee on July 8, 2009 and unanimously recommended for approval.

5. Changes to Policy 10111 - Work Requirements, Leaves, and Pg. 22 Absences

Approve changes to Policy 10111 to incorporate wage and benefit continuation for full-time SANBAG employees called to active duty in the Armed Forces. **Duane A. Baker**

This item was reviewed and unanimously recommended for approval by the Administrative Committee on July 8, 2009.

Regional & Quality of Life Programs

6. Execute an overtime agreement with the California Highway Pg. 25 Patrol (CHP) for the supervision and daily oversight of the Freeway Service Patrol (FSP) Program

Approve Agreement No. 09-180 with the CHP, to contract for officer services for FSP supervision and operational oversight from July 1, 2009, to June 30, 2012, with an optional one year extension, in the amount of \$120,000, as specified in the financial impact section below. **Kelly Lynn**

This item was reviewed and unanimously recommended for approval by the Plans and Programs Committee on July 15, 2009. The Agreement has been reviewed by legal counsel.

Consent Calendar Continued....

Regional & Quality of Life Programs (Cont.)

- 7. Amendments to two Contracts to exercise first year option of Pg. 33 Freeway Service Patrol (FSP) services
 - 1. Approve Amendment No. 1 to Contract No. 07-108 with JLM Towing Services, Inc., to exercise the first year option of their existing contract, which would extend the contract term to February 28, 2011, in the amount of \$182,655 for a total contract amount of \$750,672, as identified in the Financial Impact Section below; and
 - 2. Approve Amendment No. 1 to Contract No. 07-107 with Pepe's Towing Services, Inc., to exercise the first year option of their existing contract, which would extend the contract term to December 31, 2010, in the amount of \$190,035 for a total contract amount of \$816,611, as identified in the Financial Impact Section below. **Kelly Lynn**

This item was reviewed and unanimously recommended for approval by the Plans and Programs Committee at its July 15, 2009, meeting. The item, as well as the two Contract amendments, has been reviewed by Legal Counsel as to form.

Project Development

8. Amendment to the Fiscal Year 2009/2010 Budget for the I-10 Pg. 43 High Occupancy Vehicle (HOV) project

Approve Budget Amendment to add new task 26610000 for the I-10 HOV project in the Cities of Montclair and Ontario in the amount of \$494,000. **Garry Cohoe**

This item was reviewed and unanimously recommended for approval by the Administrative Committee on July 8, 2009.

9. I-10/Riverside Avenue Interchange Project

- Pg. 45
- 1. Approve the I-10/Riverside Avenue Interchange Plans, Specifications, and Estimates (PS&E) package, and
- 2. Authorize the Director of Freeway Construction to advertise for Construction Bids for the I-10/Riverside Avenue Interchange project. **Garry Cohoe**

This item was reviewed and unanimously recommended for approval by the Major Projects Committee on July 9, 2009.

10. SR-210 Muscoy Underpass Retrofit Project

Pg. 47

Approve Amendment No. 2 with RMA Group to extend the end date of Contract A03015-01 from June 30, 2009 to February 26, 2010. Garry Cohoe

This item was reviewed and approved (15-0-1; Abstained: Gary Ovitt) by the Major Projects Committee on July 9, 2009. SANBAG Counsel has reviewed and approved the amendment as to form.

Consent Calendar Continued....

Project Development (cont.)

11. Amendment to the Fiscal Year 2009/2010 Budget for Interstate- Pg. 52 215 Segments 1 and 2

Approve Fiscal Year 2009/2010 Budget Amendment to Task 83810000 to:

- 1. Add new American Recovery and Reinvestment Act (ARRA) funds for the construction of I-215 Segments 1 and 2 in the amount of \$29.5 million;
- 2. Reduce the Congestion Mitigation and Air Quality (CMAQ) Program funds by \$15 million;
- 3. Reduce the Transportation Congestion Relief Program (TCRP) funds by \$12.5 million;
- 4. Reduce \$2 million from the Surface Transportation Program (STP) funds. Garry Cohoe

This item was reviewed and unanimously recommended for approval by the Administrative Committee on July 8, 2009.

12. SR-210 Segment 4 Landscape Plant Establishment

Pg. 54

- 1. Award construction contract No. C09203 in the amount of \$224,783.70 to America West Landscape, Inc. for SR-210 Segment 4 Landscape Plant Establishment and authorize expenditure of funds in the amount of \$42,476.30 for supplemental funds and contingencies, not to exceed \$267,260.00.
- 2. Approve purchase order No. PO10043 with Cucamonga Valley Water District to supply irrigation water needed during the plant establishment period in the amount of \$120,000. Garry Cohoe

The award of the construction contract was reviewed and unanimously recommended for approval by the Major Projects Committee on July 9, 2009. The budget authorization for the irrigation water was not considered by the Committee. Counsel has reviewed and approved the contract as to form.

Transit/Commuter Rail

13. Summary of FY 2009/2010 Transit Operators Capital and Pg. 65 Operating Budgets and Short Range Transportation Plans

Approve Fiscal Year 2009/2010 Capital and Operating Budgets for the Cities of Barstow, Needles, Morongo Basin Transit Authority (MBTA), Mountain Area Regional Transit Authority (MARTA), Victor Valley Transit Authority (VVTA), and Omnitrans, and approve changes as necessary to the transit agencies Short Range Transit Plans (SRTP) as identified in Attachment 1. Mitch Alderman

This item was reviewed by the Plans and Programs Committee on July 15, 2009 and unanimously recommended for approval.

Consent Calendar Continued....

Transit/Commuter Rail (Cont.)

14. Approve Final Operational Analysis of Barstow Area Transit

Pg. 69

Approve the Final Report on the Operational Analysis of Barstow Area Transit as prepared by AECOM Transportation.

Mitch Alderman

This item was reviewed by the Mountain/Desert Committee on July 17, 2009 and unanimously recommended for approval.

15. Economic Implications of Rail Service to Auto Club Speedway

Pg. 71

Receive report related to Metrolink Service at Auto Club Speedway Events; and take action related to an Amendment to the Agreement if necessary. **Deborah Robinson Barmack**

This item was received by the Commuter Rail Committee on July 16, 2009.

Transportation Programs & Fund Administration

16. 2009 Measure I Population Estimates for Measure I Allocations

Pg. 73

Adopt the 2009 population estimates for use in allocation of Measure I Local Pass-Through Funds. Ellen Pollema

This item was reviewed and unanimously recommended for approval by the Mountain/Desert Committee on July 17, 2009.

DISCUSSION ITEMS

Regional & Quality of Life Programs

17. Inland Empire Annual Survey

Pg. 80

Receive report on results of the 2008/09 Inland Empire Annual Survey and provide direction to SANBAG staff, if required.

Jane Dreher

This item has not had prior policy committee review.

Discussion Items Continued....

General Council of Governments Support Program

18. Regional Greenhouse Gas Inventory and Reduction Plan and Pg. 82 Environmental Impact Report

Approve the following recommendations:

- 1) Direct staff to solicit from each city their participation in the Regional Greenhouse Gas Inventory and Reduction Plan using the cost sharing plan outlined in Exhibit A.
- 2) Expend not more than \$225,000 from task 49010000 Council of Governments New Initiatives to partially underwrite a Regional Greenhouse Gas Inventory and Reduction Plan and a related Environmental Impact Report.
- 3) Authorize staff to negotiate directly with ICF Jones and Stokes and PBS&J as a sole source provider for the professional services necessary to complete this work.
- 4) Direct staff to draft a Memorandum of Understanding to cover the participation of all parties in the preparation of the Inventory and Plan. **Duane Baker**

This item was reviewed and recommended for approval by the Plans & Programs Policy Committee at their July 15, 2009 meeting. It was also reviewed by the City Manager's Technical Advisory Committee on July 16, 2009.

Project Development

19. Contract with Chad Costello

Pg. 91

Approve Sole Source Contract No. C10006 with Chad Costello for Project Management Services for an amount not to exceed \$300,000. Garry Cohoe

This item was reviewed and unanimously recommended for approval by the Major Projects Committee on July 9, 2009. SANBAG Counsel has reviewed and approved the amendment as to form.

- 20. Award Construction Contract No. C09196 for Interstate 215 Pg. 99 Segments 1 and 2 Construction
 - 1. Award Construction Contract No. C09196 to the lowest bidder for Interstate 215 Segments 1 and 2 Construction in the amount of TBD.
 - 2. Receive informational presentation on an overview of the Interstate 215 Corridor. Garry Cohoe

Approval to take this item directly to the Board was unanimously approved by the Major Projects Committee on July 9, 2009.

Other Matters

21. Consent Calendar Items Pulled for Discussion

Items pulled from the consent calendar shall be taken under this item in the order they were presented on the calendar.

Comments from Board Members

Brief Comments from Board of Directors

Public Comment

Brief Comments by the General Public

ADJOURNMENT to Board Workshop Immediately following the Board Meeting SANBAG Lobby 1st Floor

Additional Information

Agency Reports/Committee Memberships Commuter Rail Report Mayor Pro Tem Patricia Gilbreath	Pg. 101
South Coast Air Quality Management Report Mayor Dennis Yates	Pg. 104
Mobile Source Air Pollution Reduction Review Committee (MSRC) Council Member Gwenn Norton-Perry	Pg. 106
SCAG Committees SCAG Regional Council SCAG Policy Committees Community, Economic and Human Development	Pg. 108
Energy and Environment Transportation and Communications	
SANBAG Policy Committees Acronym List	Pg. 109 Pg. 112

Complete packages of this agenda are available for public review at the SANBAG offices and our website: www.sanbag.ca.gov. Staff reports for items may be made available upon request. For additional information call (909) 884-8276.

Meeting Procedures and Rules of Conduct

Meeting Procedures

The Ralph M. Brown Act is the state law which guarantees the public's right to attend and participate in meetings of local legislative bodies. These rules have been adopted by the Board of Directors in accordance with the Brown Act, Government Code 54950 et seq., and shall apply at all meetings of the Board of Directors and Policy Committees.

Accessibility

The SANBAG meeting facility is accessible to persons with disabilities. If assistive listening devices or other auxiliary aids or services are needed in order to participate in the public meeting, requests should be made through the Clerk of the Board at least three (3) business days prior to the Board meeting. The Clerk's telephone number is (909) 884-8276 and office is located at 1170 W. 3rd Street, 2nd Floor, San Bernardino, CA.

<u>Agendas</u> – All agendas are posted at 1170 W. 3rd Street, 2nd Floor, San Bernardino at least 72 hours in advance of the meeting. Complete packages of this agenda are available for public review at the SANBAG offices and our website: <u>www.sanbag.ca.gov</u>. Staff reports for items may be made available upon request. For additional information call (909) 884-8276.

<u>Agenda Actions</u> – Items listed on both the "Consent Calendar" and "Items for Discussion" contain suggested actions. The Board of Directors will generally consider items in the order listed on the agenda. However, items may be considered in any order. New agenda items can be added and action taken by two-thirds vote of the Board of Directors.

<u>Closed Session Agenda Items</u> – Consideration of closed session items *excludes* members of the public. These items include issues related to personnel, pending litigation, labor negotiations and real estate negotiations. Prior to each closed session, the Chair will announce the subject matter of the closed session. If action is taken in closed session, the Chair may report the action to the public at the conclusion of the closed session.

<u>Public Testimony on an Item</u> – Members of the public are afforded an opportunity to speak on any listed item. Individuals wishing to address the Board of Directors or Policy Committee Members should complete a "Request to Speak" form, provided at the rear of the meeting room, and present it to the SANBAG Clerk prior to the Board's consideration of the item. A "Request to Speak" form must be completed for *each* item when an individual wishes to speak on. When recognized by the Chair, speakers should be prepared to step forward and announce their name and address for the record. In the interest of facilitating the business of the Board, speakers are limited to three (3) minutes on each item. Additionally, a twelve (12) minute limitation is established for the total amount of time any one individual may address the Board at any one meeting. The Chair or a majority of the Board may establish a different time limit as appropriate, and parties to agenda items shall not be subject to the time limitations.

The Consent Calendar is considered a single item, thus the three (3) minute rule applies. Consent Calendar items can be pulled at Board member request and will be brought up individually at the specified time in the agenda allowing further public comment on those items.

<u>Agenda Times</u> – The Board is concerned that discussion take place in a timely and efficient manner. Agendas may be prepared with estimated times for categorical areas and certain topics to be discussed. These times may vary according to the length of presentation and amount of resulting discussion on agenda items.

<u>Public Comment</u> — At the end of the agenda, an opportunity is also provided for members of the public to speak on any subject within the Board's authority. *Matters raised under "Public Comment" may not be acted upon at that meeting. The time limits established in "Public Testimony on any Item" still apply.*

<u>Disruptive Conduct</u> – If any meeting of the Board is willfully disrupted by a person or by a group of persons so as to render the orderly conduct of the meeting impossible, the Chair may recess the meeting or order the person, group or groups of person willfully disrupting the meeting to leave the meeting or to be removed from the meeting. Disruptive conduct includes addressing the Board without first being recognized, not addressing the subject before the Board, repetitiously addressing the same subject, failing to relinquish the podium when requested to do so, or otherwise preventing the Board from conducting its meeting in an orderly manner. *Please be aware that a NO SMOKING policy has been established for meetings. Your cooperation is appreciated!*

SANBAG General Practices for Conducting Meetings of Board of Directors and Policy Committees

Basic Agenda Item Discussion.

- The Chair announces the agenda item number and states the subject.
- The Chair calls upon the appropriate staff member or Board Member to report on the item.
- The Chair asks members of the Board/Committee if they have any questions or comments on the item. General discussion ensues.
- The Chair calls for public comment based on "Request to Speak" forms which may be submitted.
- Following public comment, the Chair announces that public comment is closed and asks if there is any further discussion by members of the Board/Committee.
- The Chair calls for a motion from members of the Board/Committee.
- Upon a motion, the Chair announces the name of the member who makes the motion. Motions require a second by a member of the Board/Committee. Upon a second, the Chair announces the name of the Member who made the second, and the vote is taken.

The Vote as specified in the SANBAG Bylaws.

- Each member of the Board of Directors shall have one vote. In the absence of the official representative, the alternate shall be entitled to vote. (Board of Directors only.)
- Voting may be either by voice or roll call vote. A roll call vote shall be conducted upon the demand of five official representatives present, or at the discretion of the presiding officer.

Amendment or Substitute Motion.

- Occasionally a Board Member offers a substitute motion before the vote on a previous motion. In instances where there is a motion and a second, the maker of the original motion is asked if he would like to amend his motion to include the substitution or withdraw the motion on the floor. If the maker of the original motion does not want to amend or withdraw, the substitute motion is not addressed until after a vote on the first motion.
- Occasionally, a motion dies for lack of a second.

Call for the Question.

- At times, a member of the Board/Committee may "Call for the Question."
- Upon a "Call for the Question," the Chair may order that the debate stop or may allow for limited further comment to provide clarity on the proceedings.
- Alternatively and at the Chair's discretion, the Chair may call for a vote of the Board/Committee to determine whether or not debate is stopped.
- The Chair re-states the motion before the Board/Committee and calls for the vote on the item.

The Chair.

- At all times, meetings are conducted in accordance with the Chair's direction.
- These general practices provide guidelines for orderly conduct.
- From time-to-time circumstances require deviation from general practice.
- Deviation from general practice is at the discretion of the Board/Committee Chair.

Courtesy and Decorum.

- These general practices provide for business of the Board/Committee to be conducted efficiently, fairly and with full participation.
- It is the responsibility of the Chair and Members to maintain common courtesy and decorum.



Important Things to Know for... August 2009

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For additional information, please call SANBAG at (909) 884-8276